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Page: 1  
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Current Class: UNCLASSIFIED  
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Document Number: 1994GENEVA06705

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PAGE 01 GENEVA 06705 01 OF 07 021728Z  
ACTION SS-00

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SSO-00	STR-01	TRSE-00	T-00
	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00
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FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2016  
INFO AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
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AMEMBASSY ADDIS ABABA  
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AMEMBASSY LONDON  
AMEMBASSY BRUSSELS  
USEU BRUSSELS  
AMEMBASSY ROME  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 06705 01 OF 07 021728Z  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCENT MACDILL AFB FL//CCJ3//  
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Page: 1

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UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
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Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 2

Channel: n/a

UNCLAS SECTION 01 OF 07 GENEVA 06705

STATE FOR G, PRM, IO, AF, DRL, PM  
PASS AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, MOPS, MASS, RAID, AORC, RW CG UN  
SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --  
STATEMENT BY UN U/SYG PETER HANSEN

1. THIS MESSAGE PROVIDES TEXT OF STATEMENT BY MR.  
PETER HANSEN, UNDER-SECRETARY-GENERAL UN DEPARTMENT OF  
HUMANITARIAN AFFAIRS AND EMERGENCY RELIEF COORDINATOR,  
DELIVERED 8/2/94 AT THE UN PLEDGING CONFERENCE FOR  
RWANDA. FULL TEXT IS REPRODUCED BELOW.

UNCLASSIFIED

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PAGE 03 GENEVA 06705 01 OF 07 021728Z  
2. BEGIN TEXT --

YOUR EXCELLENCIES, LADIES AND GENTLEMEN,

- I HAVE, AS YOU KNOW, JUST RETURNED FROM RWANDA AND  
ZAIRE, WHERE I LED A UN-NGO DELEGATION IN A RAPID  
EVALUATION OF THE RESPONSE TO THE RWANDA EMERGENCY. I  
WOULD LIKE TO BE ABLE TO SIT HERE AND RELATE TO YOU A  
SIMPLE PICTURE OF BOTH THE CURRENT SITUATION AND ITS  
PROSPECTS, BUT IT IS NOT POSSIBLE. THE COMPLEXITY AND  
POSSIBLE OUTCOMES OF THE RWANDA EMERGENCY ARE AS VARIED  
AND AS COMPLICATED AS THE EMERGENCY IS MASSIVE. WHAT IS  
CLEAR IS THAT WE, THE INTERNATIONAL COMMUNITY, MUST  
INFLUENCE THE OUTCOME BY MARSHALLING ALL OUR RESOURCES  
IMMEDIATELY AND BRINGING THEM TO BEAR IN HELPING  
RWANDANS TO REBUILD THEIR LIVES.

- WHEN I WAS IN KIGALI LAST QHE CRISIS HAD  
REACHED ITS AWFUL, FEVERED PITCH. THERE WAS A FEELING  
OF TERRIBLE DESPERATION IN THE CITY, AS NO ONE SEEMED  
IMMUNE TO THE VIOLENCE. I VISITED KING FAISAL HOSPITAL  
WHERE ICRC STAFF WERE RESPONDING TO IMPOSSIBLE NEEDS.  
THERE WERE CASUALTIES EVERYWHERE; THE HOSPITAL HAD  
SPREAD INTO ITS COURTYARD AND THE SMALL TEAM OF SURGEONS  
WERE OPERATING WITHOUT REST IN A THEATRE THAT HAD

Current Class: UNCLASSIFIED

Page: 2

UNCLASSIFIED

UNCLASSIFIED

Page: 3

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Channel: n/a

RECENTLY TAKEN A SHELL.

- I VISITED KING FAISAL HOSPITAL AGAIN LAST WEDNESDAY. THE CHANGE IS STRIKING. THE HOSPITAL IS VIRTUALLY EMPTY AS COMPARED TO LAST APRIL. THE BLOOD, THE SUFFERING, AND THE NIGHTMARISH CONDITIONS ARE GONE.  
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PAGE 04 GENEVA 06705 01 OF 07 021728Z

- I HAVE COME TO SEE THE TRANSFORMATION OF THE KING FAISAL HOSPITAL AS REPRESENTATIVE OF THE "LIGHT" IN THE RWANDA EMERGENCY, OFFERING US HOPE THAT THE AWFUL SITUATION OF THE LAST FOUR MONTHS CAN BE REMEDIED.

- DURING MY TRIP LAST WEEK I WAS BUOYED BY REPEATED EXAMPLES OF IMPROVED SITUATIONS, OR NEW REASONS FOR OPTIMISM. IN KIGALI, YOU NOW SEE MARKETS BEGINNING TO FUNCTION AGAIN WHERE BEFORE THERE WAS NOTHING. MEMBERS OF THE MISSION WHO VISITED RUTARE IN NORTHERN RWANDA RELATED SIMILAR STORES. RWANDANS ARE SLOWLY REVIVING THEIR NORMAL LIVES. IN THE EASTERN HALF OF THE COUNTRY A SMALL NUMBER OF PEOPLE ARE BEGINNING TO HARVEST CROPS. LOCAL ECONOMIES ARE BEING REJUVENATED.

- OUR MEETINGS WITH THE GOVERNMENT WERE ALSO CAUSE

UNCLASSIFIED

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PAGE 01 GENEVA 06705 02 OF 07 021729Z  
ACTION SS-00

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
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O 021731Z AUG 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2017

Current Class: UNCLASSIFIED

Page: 3

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 4

Channel: n/a

INFO AMEMBASSY KINSHASA PRIORITY  
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JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 06705 02 OF 07 021729Z  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//  
CINCUSACOM NORFOLK VA  
USCINCTrans SCOTT AFB IL  
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UNCLAS SECTION 02 OF 07 GENEVA 06705

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ROME FOR FODAG

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TAGS: PREF, PREL, PHUM, MOPS, MASS, RAID, AORC, RW CG UN  
SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --

FOR OPTIMISM. IN DISCUSSIONS WITH VICE PRESIDENT  
KAGAMA, PRIME MINISTER TWAGIRAMUNGU AND A NUMBER OF  
MINISTERS THE MESSAGE WAS CLEAR: THE GOVERNMENT OF  
RWANDA IS COMMITTED TO DOING EVERYTHING IT CAN TO  
BRINGING RWANDANS BACK SO THAT THEY CAN BEGIN REBUILDING  
THE COUNTRY. WE RECEIVED GOVERNMENT ENDORSEMENT ON A

Current Class: UNCLASSIFIED

Page: 4

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 5

Channel: n/a

NUMBER OF ISSUES WORTH LISTING:  
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 GENEVA 06705 02 OF 07 021729Z

--- THERE WILL BE NO SCREENING OF RETURNEES. IN ADDITION, WE RECEIVED ASSURANCES THAT RETURNING RWANDANS WILL BE ALLOWED FULL FREEDOM OF MOVEMENT AS THEY MAKE THEIR WAY BACK.

--- WE WERE ALSO GIVEN GUARANTEES THAT HUMANITARIAN ASSISTANCE ORGANIZATIONS WILL HAVE ACCESS TO ALL POPULATIONS IN NEED IN ALL PARTS OF THE COUNTRY.

- WE ALSO RECEIVED FULL ENDORSEMENT ON THE DEPLOYMENT, AS RAPIDLY AS POSSIBLE, OF INTERNATIONAL MONITORS FROM THE UN COMMISSION OF EXPERTS AND THE UN CENTER FOR HUMAN RIGHTS TO RETURNEE AREAS IN RWANDA.

- THE GOVERNMENT WAS ALSO ADAMANT IN ITS ENDORSEMENT OF THE RULE OF LAW. THOSE WHO COMMITTED CRIMES, THEY TOLD THE MISSION, WOULD BE PROSECUTED BASED ON AN ACCEPTED JUDICIAL PROCESS, DEVELOPED WITH THE ASSISTANCE OF THE INTERNATIONAL COMMUNITY. ADDITIONALLY, PROPERTY THAT HAS BEEN CLAIMED UNLAWFULLY WILL BE RETURNED TO OWNERS - FIRST COME FIRST SERVE SEIZURES WILL NOT BE PERMITTED.

- WE MUST MAKE EVERY EFFORT TO FACILITATE THE POSITIVE INTENTIONS OF THE GOVERNMENT, AS THEY REPRESENT ONE OF THE MOST IMPORTANT EXAMPLES I SAW OF THE "LIGHT" IN THE DARKNESS OF THE LAST FOUR MONTHS.

- AS YOU KNOW, HOWEVER, THIS IS NOT THE FULL PICTURE. WE ARE ALL AWARE OF THE "DARK" SIDE OF THE  
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PAGE 04 GENEVA 06705 02 OF 07 021729Z  
EMERGENCY. INTERNATIONAL ATTENTION HAS BEEN FOCUSSED FOR THE LAST THREE WEEKS ON THE 1,000,000 REFUGEES WHO HAVE POURED INTO GOMA, CREATING A SITUATION THAT THE MOST EXPERIENCED OF EMERGENCY AID WORKERS ARE CALLING HELLISH. CHOLERA IN THE CAMPS HAS KILLED MORE THAN 10,000 REFUGEES AND WE HAVE BEEN UNABLE TO BURY MOST OF THEM.

Current Class: UNCLASSIFIED

Page: 5

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 6

Channel: n/a

- IN THE HUMANITARIAN PROTECTION ZONE IN SOUTHWEST RWANDA, CURRENTLY BEING ADMINISTERED BY A FRENCH-LED COALITION FORCE, THERE ARE BETWEEN ONE POINT FIVE AND TWO MILLION DISPLACED PERSONS. IF, FOLLOWING FRENCH WITHDRAWAL, THIS GROUP DECIDES TO MOVE WEST INTO ZAIRE, THE PATTERN OF RECORD BREAKING REFUGEE FLOWS WILL CONTINUE, AND NGARA AND GOMA WILL PALE IN COMPARISON.

UNCLASSIFIED

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PAGE 01 GENEVA 06705 03 OF 07 021730Z  
ACTION SS-00

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00
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	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00

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O 021731Z AUG 94  
FM USMISSION GENEVA  
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INFO AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
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JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 06705 03 OF 07 021730Z

Current Class: UNCLASSIFIED

Page: 6

UNCLASSIFIED

UNCLASSIFIED

Page: 7

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Channel: n/a

HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
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UNCLAS SECTION 03 OF 07 GENEVA 06705

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E.O. 12356: N/A  
TAGS: PREF, PREL, PHUM, MOPS, MASS, RAID, AORC, RW CG UN  
SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --

- PERHAPS MOST IMPORTANTLY, IN SPEAKING OF THE  
EFFECTS OF THE CRISIS WE MUST NEVER FORGET THAT THIS IS  
A POPULATION THAT IS TRAUMATIZED TO THE CORE. UNICEF  
TELLS US THAT THERE ARE AS MANY AS 250,000 UNACCOMPANIED  
CHILDREN IN RWANDA. OTHER RAPID ASSESSMENTS SHOW THAT A  
RWANDAN FAMILY THAT DID NOT LOSE A MEMBER OF THE  
GENOCIDE IS THE EXCEPTION, NOT THE RULE.

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PAGE 03 GENEVA 06705 03 OF 07 021730Z

- THE INTERNATIONAL COMMUNITY HAS MOBILIZED WITH  
UNPRECEDENTED SPEED TO ADDRESS THE RWANDA CRISIS. IN  
ADDITION TO UNITED NATIONS AND NGO ACTIVITY, WE HAVE  
SEEN THE INITIATION OF SIGNIFICANT BILATERAL  
INTERVENTIONS FROM A NUMBER OF GOVERNMENTS PRESENT  
TODAY. IT IS IMPERATIVE THAT WE EXPLOIT THIS MOMENTUM  
BOTH TO DIRECT FURTHER RESOURCES TOWARDS THE EMERGENCY  
AND TO ASSURE A FOCUSED TARGETING OF THESE RESOURCES  
WITHIN A COMPREHENSIVE FRAMEWORK.

- FOLLOWING DISCUSSIONS WITH UN AND NGO  
REPRESENTATIVES IN RWANDA, I BELIEVE THERE ARE THREE  
AREAS OF FOCUS FOR OUR EFFORTS:

Current Class: UNCLASSIFIED

Page: 7

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 8

Channel: n/a

- THEY ARE:

--- FIRST - MEETING IMMEDIATE LIFE SAVING NEEDS IN  
-HARDEST HIT AREAS;

--- SECOND - FACILITATING AND THEN ESTABLISHING  
SUSTAINABLE CONDITIONS FOR RETURN,

- AND

- THIRD - ENSURING A SMOOTH TRANSITION IN THE  
HUMANITARIAN PROTECTION ZONE.

- I WILL ELABORATE BRIEFLY ON EACH OF THESE THREE  
AREAS OF FOCUS.

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PAGE 04 GENEVA 06705 03 OF 07 021730Z  
- WHEN I SPEAK OF PROVIDING LIFE SAVING NEEDS TO  
HARDEST HIT AREAS, I AM REFERRING PRINCIPALLY TO GOMA.  
RETURNS TO RWANDA HAVE BEGUN, BUT WE CONTINUE TO FACE AN  
ABSOLUTELY UNTENABLE REFUGEE SITUATION. OVERALL  
RESPONSIBILITY FOR MEETING REFUGEE NEEDS HAS BEEN  
ASSIGNED TO UNHCR, CONSISTENT WITH THEIR MANDATE, AND  
GIVEN OUR TIME CONSTRAINTS, I WILL LEAVE THE GENERAL  
DISCUSSION ON CAMP MANAGEMENT IN REFUGEE AREAS TO THE  
HIGH COMMISSIONER.

- THE NEXT AREA OF FOCUS IS ON FACILITATING AND THEN  
ESTABLISHING SUSTAINABLE CONDITIONS FOR RETURN. THIS  
IS, I BELIEVE, THE KEY TO THE REHABILITATION OF RWANDA.  
IT IS CLEAR THAT EXISTING REFUGEE CONCENTRATIONS CANNOT  
BE MAINTAINED. THERE IS, AS A RESULT, A CONSENSUS THAT  
RETURN IS THE ONLY REAL SOLUTION. FOLLOWING DISCUSSIONS  
WITH THE UNAMIR FORCE COMMANDER, THE SPECIAL

UNCLASSIFIED

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UNCLASSIFIED

PAGE 01 GENEVA 06705 04 OF 07 021731Z  
ACTION SS-00

INFO LOG-00 ACDA-17 AF-01 AID-01 CIAE-00 SMEC-00 OASY-00

Current Class: UNCLASSIFIED

Page: 8

UNCLASSIFIED



UNCLASSIFIED

Page: 9

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

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DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
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O 021731Z AUG 94  
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JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 06705 04 OF 07 021731Z  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
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Current Class: UNCLASSIFIED

Page: 9

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 10

Channel: n/a

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SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --

REPRESENTATIVE OF THE SECRETARY-GENERAL AND RELIEF  
OFFICIALS IN RWANDA, THREE THEMES ARE CLEAR.

- THE FIRST OF THESE THEMES IS THE NEED TO MAKE  
KIGALI THE HUB OF THE RELIEF EFFORT. THE MULTIPLYING  
EFFECT OF SUCH A MOVE WILL BE TREMENDOUS. TRUCKS  
LEAVING KIGALI WITH RELIEF MATERIALS WILL INTRODUCE A  
UNCLASSIFIED

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PAGE 03 GENEVA 06705 04 OF 07 021731Z  
BADLY NEEDED LOGISTICS CAPACITY INTO THE RETURN EFFORT;  
SEEING HUMANITARIAN NEEDS BEING MET FROM INSIDE RATHER  
OUTSIDE THE COUNTRY WILL FURTHER ENCOURAGE REFUGEES TO  
RETURN; AND LASTLY, A CLEAR DESIGNATION OF KIGALI AS THE  
FOCAL POINT FOR OPERATIONS WILL UNDERSCORE THE  
INTERNATIONAL COMMUNITY'S PRIORITY TO ASSIST RWANDA,  
RATHER THAN TO SUSTAIN REFUGEE SITUATIONS.  
OPERATIONALLY, AN UPGRADING OF THE AIRPORT TO SUPPORT  
INCREASED ACTIVITIES HAS ALREADY BEEN CARRIED OUT BY  
AMERICAN TROOPS. A STRENGTHENING OF THE GENERAL  
INFRASTRUCTURE OF KIGALI WILL ALSO BE REQUIRED.

- THE SECOND OF THE THREE RETURN THEMES IS  
CONFIDENCE BUILDING. RWANDANS MUST BE ABLE TO FEEL  
PERSONALLY SECURE AS THEY RETURN TO THEIR HOME AREAS.  
EXPERIENCE HAS SHOWN THAT A HIGHLY VISIBLE INTERNATIONAL  
PRESENCE IS AMONG THE MOST CONCRETE MEASURE WE CAN TAKE  
TO FOSTER THIS SENSE OF SECURITY. IN ADDITION TO THE  
PRESENCE OF HUMANITARIAN AID WORKERS, IT IS ESSENTIAL  
THAT WE SEE, AS RAPIDLY AS POSSIBLE, THE DEPLOYMENT OF  
MONITORS FROM THE UN COMMISSION OF EXPERTS AND THE UN  
CENTER FOR HUMAN RIGHTS TO ALL AREAS THAT WILL BE  
HEAVILY TRAFFICKED BY RETURNEES.

- WE MUST ALSO AGGRESSIVELY DISSEMINATE THE  
GOVERNMENT'S MESSAGE OF RECONCILIATION. THE BROADCASTS  
OF RADIO MILLE COLLINES ARE BY NOW QUITE FAMOUS, AS THEY  
SHOULD BE, CONSIDERING THE DAMAGE THEY HAVE DONE: FIRST  
BY INCITING RWANDANS TO VIOLENCE AND THEN BY FRIGHTENING  
THEM INTO FLEEING THE COUNTRY. DURING MY MISSION I  
REACHED AN AGREEMENT WITH REPRESENTATIVES OF THE GERMAN  
UNCLASSIFIED

Current Class: UNCLASSIFIED

Page: 10

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 11

Channel: n/a

UNCLASSIFIED

PAGE 04 GENEVA 06705 04 OF 07 021731Z  
GOVERNMENT WHEREBY THEY WILL SEND TO KIGALI THE  
EQUIPMENT NECESSARY TO ESTABLISH A RADIO FACILITY  
POWERFUL ENOUGH TO BE HEARD THROUGHOUT THE COUNTRY, AS  
WELL AS IN REFUGEE AREAS. THIS STATION, TO BE UN-RUN  
INITIALLY, WILL BROADCAST MESSAGES ENCOURAGING RETURN.  
THE NEWLY ESTABLISHED RADIO HIRONDELLE, AN NGO  
INITIATIVE, HAS ALSO BEGUN BROADCASTING MESSAGES OF  
RECONCILIATION FROM KIGALI.

- THE THIRD THEME OF THE STRATEGY FOR RETURN MAY BE  
THE MOST SELF-EVIDENT ONE: THE MATERIAL NEEDS OF  
RETURNEES MUST BE MET. IN THE CASE OF REFUGEES  
RETURNING FROM GOMA, THIS IS LIKELY TO REQUIRE THE  
ESTABLISHMENT OF DEPOTS ALONG THE ROUTE HOME, PROVIDING  
FOOD AND WATER FOR THE DAY'S WALK. IN THE CASE OF  
RETURNEES FROM THE HUMANITARIAN PROTECTION ZONE,  
INTERVENTIONS SHOULD BE MORE ALONG THE LINES OF CLASSIC

UNCLASSIFIED

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UNCLASSIFIED

PAGE 01 GENEVA 06705 05 OF 07 021733Z  
ACTION SS-00

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SSO-00	STR-01	TRSE-00	T-00
	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00

/073W

-----637ADE 021734Z /38

O 021731Z AUG 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2020  
INFO AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//  
AMEMBASSY ADDIS ABABA

Current Class: UNCLASSIFIED

Page: 11

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 12

Channel: n/a

AMEMBASSY PARIS  
AMEMBASSY LONDON  
AMEMBASSY BRUSSELS  
USEU BRUSSELS  
AMEMBASSY ROME  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 06705 05 OF 07 021733Z  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//  
CINCUSACOM NORFOLK VA  
USCINCTrans SCOTT AFB IL  
DLA CAMERON STA VA

UNCLAS SECTION 05 OF 07 GENEVA 06705

STATE FOR G, PRM, IO, AF, DRL, PM  
PASS AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, PREL, PHUM, MOPS, MASS, RAID, AORC, RW CG UN  
SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --

REHABILITATION ACTIVITIES THAT WILL STRENGTHEN THE  
INFRASTRUCTURE OF EASTERN RWANDA, ALLOWING FOR THE  
ABSORPTION OF RETURNEES. STEPS HAVE BEEN TAKEN ON BOTH  
FRONTS BY UNHCR, WFP, UNAMIR, AND UNDP. I SHOULD MAKE  
PARTICULAR MENTION OF THE ESTABLISHMENT OF A CRISIS  
TEAM, IN THE BORDER TOWN OF GISENYZ, LED BY AN OFFICIAL  
FROM THE PRIME MINISTER'S OFFICE AND INCLUDING

UNCLASSIFIED

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PAGE 03 GENEVA 06705 05 OF 07 021733Z  
REPRESENTATIVES FROM UNHCR, WFP, UNICEF, UNAMIR, THE  
ICRC AND MSF. IN ADDITION TO MONITORING THE FLOW OF

Current Class: UNCLASSIFIED

Page: 12

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 13

Channel: n/a

RETURNS, THE TEAM WILL FACILITATE THE DISTRIBUTION OF ASSISTANCE IN THE AREA.

- THIS BRINGS ME TO THE FOURTH AND FINAL AREA OF FOCUS FOR EMERGENCY OPERATIONS: THE NEED FOR A SMOOTH TRANSITION IN THE HUMANITARIAN PROTECTION ZONE, AS THE FRENCH LED COALITION FORCE PROCEEDS WITH ITS WITHDRAWAL.

- RECENT ASSESSMENTS INDICATE THAT THERE ARE AS MANY AS TWO MILLION INTERNALLY DISPLACED PERSONS INSIDE THE ZONE. I WILL SAY AGAIN THAT AN OUTFLOW OF THIS GROUP INTO ZAIRE WOULD CREATE AN EMERGENCY THAT WOULD ECLIPSE THE CURRENT HORRORS OF GOMA. ALL EFFORTS MUST BE MADE TO PREVENT THIS FROM HAPPENING. ACTIVITIES MUST NOT BE LIMITED, HOWEVER, TO PREVENTING A REFUGEE EXODUS. THE GROUND WORK FOR A RETURN HOME FROM THE ZONE MUST ALSO BE LAID, AND RECENT REVERSALS OF REFUGEE FLOWS BACK INTO CENTRAL RWANDA, AWAY FROM THE BORDER OF ZAIRE, MUST BE BUILT UPON.

- THERE ARE THREE ACTIONS THAT WILL HELP US ACHIEVE THIS END:

-- FIRST, THE HUMANITARIAN PRESENCE IN THE ZONE MUST BE DRAMATICALLY INCREASED. GOVERNMENT CLEARANCE FOR SUCH AN ESCALATION HAS BEEN GIVEN. THE HUMANITARIAN COMMUNITY MUST ACT RAPIDLY TO MOVE INTO THE ZONE: IN ADDITION TO MEETING EMERGENCY HUMANITARIAN REQUIREMENTS, AN ENLARGED INTERNATIONAL PRESENCE WILL INCREASE THE

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PAGE 04 GENEVA 06705 05 OF 07 021733Z  
CONFIDENCE OF RWANDANS IN THE ZONE, PRE-EMPTING A REFUGEE EXODUS AND EVEN ENCOURAGING RETURN TO HOME AREAS IN EASTERN RWANDA. WE MUST, SPECIFICALLY, STRENGTHEN OUR CAPACITY TO OPERATE IN GITARAMA AND GIKONGORO. IN A COMPLEMENTARY ACTION, ALL EFFORTS MUST BE MADE TO COMMUNICATE TO THE DISPLACED IN THE AREA THAT THE GOVERNMENT WANTS, AND INDEED NEEDS THEM TO RETURN TO RE-OCCUPY HOMES AND FARMS IN EASTERN RWANDA. RADIO BROADCASTS, ACTIVE INTERNATIONAL MONITORS, AND EVEN A CONCERTED PUBLIC INFORMATION CAMPAIGN ARE THREE MEASURES THAT SHOULD BE EXPLORED. THESE CONFIDENCE BUILDING MEASURES PRESENT THE SECOND OF THE FOUR ACTIONS TO BE TAKEN.

- THE THIRD ACTION REQUIRED WITH REGARD TO THE

Current Class: UNCLASSIFIED

Page: 13

UNCLASSIFIED

UNCLASSIFIED

Page: 14

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Channel: n/a

HUMANITARIAN PROTECTION ZONE IS PERHAPS MORE CONCRETE:

UNCLASSIFIED

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PAGE 01 GENEVA 06705 06 OF 07 021734Z  
ACTION SS-00

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SSO-00	STR-01	TRSE-00	T-00
	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00
	/073W						

-----637AFB 021735Z /38

O 021731Z AUG 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2021  
INFO AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//  
AMEMBASSY ADDIS ABABA  
AMEMBASSY PARIS  
AMEMBASSY LONDON  
AMEMBASSY BRUSSELS  
USEU BRUSSELS  
AMEMBASSY ROME  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GENEVA 06705 06 OF 07 021734Z  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//

Current Class: UNCLASSIFIED

Page: 14

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 15

Channel: n/a

CINCUSACOM NORFOLK VA  
USCINCTrans SCOTT AFB IL  
DLA CAMERON STA VA

UNCLAS SECTION 06 OF 07 GENEVA 06705

STATE FOR G, PRM, IO, AF, DRL, PM  
PASS AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, PREL, PHUM, MOPS, MASS, RAID, AORC, RW CG UN  
SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --

UNAMIR MUST BE FULLY EQUIPPED IF IT IS TO BECOME A  
VIABLE SUCCESSOR TO OPERATION TURQUOISE. I URGE YOUR  
GOVERNMENTS TO PROVIDE GENERAL DALLAIRE AND THE UNAMIR  
FORCE WITH THE MEANS TO PROPERLY STEP IN AND PERFORM A  
VERY, VERY DIFFICULT JOB. THERE IS CONSIDERABLE TIME  
PRESSURE AS WELL: THE WITHDRAWAL OF THE COALITION FORCE  
IS SCHEDULED TO BE COMPLETED BY 22 AUGUST.

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PAGE 03 GENEVA 06705 06 OF 07 021734Z

- THE FOURTH AND FINAL STEP WE MUST TAKE IS AN  
ADVOCACY ONE. THE INTERNATIONAL COMMUNITY MUST USE ALL  
MEANS AT ITS DISPOSAL TO INFLUENCE THE GOVERNMENT OF  
RWANDA TO COME TO THE TRANSITION IN THE HUMANITARIAN  
PROTECTION ZONE WITH THE KIND OF PATIENCE AND REASONED  
APPROACH IT HAS SHOWN THUS FAR.

- THESE THEN ARE THE THREE BROAD AREAS THAT REQUIRE  
OUR IMMEDIATE ATTENTION:

- IMMEDIATE LIFE SAVING ASSISTANCE TO HARDEST HIT  
AREAS, THE FACILITATION AND ESTABLISHMENT OF SUSTAINABLE  
CONDITIONS FOR RETURN, AND A SMOOTH TRANSITION ON THE  
HUMANITARIAN PROTECTION ZONE.

- THERE HAS BEEN CONSIDERABLE DISCUSSION AS TO THE  
BEST APPROACH TO COORDINATING THE IMPLEMENTATION OF  
THESE ACTIVITIES. ONE THING IS CLEAR: WE MUST NOT ALLOW  
OURSELVES TO FOCUS EXCLUSIVELY ON A SINGLE ASPECT OF THE  
EMERGENCY AT THE EXPENSE OF ANY OTHER. EACH SECTORAL

Current Class: UNCLASSIFIED

Page: 15

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 16

Channel: n/a

AND GEOGRAPHICAL CONCERN MUST BE FACTORED INTO AN  
OVERALL, SYSTEM-WIDE APPROACH.

- TO THAT END, TWO TOOLS HAVE BEEN DEVELOPED. THE  
FIRST IS A TASKING-MATRIX FOR HUMANITARIAN ASSISTANCE IN  
RWANDA. INITIATED DURING OUR MISSION, THE PRELIMINARY  
EDITION OF THE MATRIX, TO BE COMPLETED BY AUGUST 15, IS  
INTENDED TO ESTABLISH, TO A HIGH LEVEL OF SPECIFICITY,  
EXACTLY WHO IS DOING WHAT WHERE IN RWANDA. THE  
COMPLETION AND REGULAR UPDATING OF THE MATRIX BY THE UN  
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UNCLASSIFIED

PAGE 04 GENEVA 06705 06 OF 07 021734Z  
RWANDA EMERGENCY OFFICE WILL COMPLEMENT THE DIVISION OF  
LABOR ESTABLISHED IN THE CONSOLIDATED APPEAL. THE  
MATRIX WILL ALSO PROVIDE A DYNAMIC PLANNING TOOL FOR THE  
RELIEF OPERATION IN ITS TOTALITY, AS WELL AS CLEARLY  
INDICATING NEEDS AS THEY ARISE.

- THE SECOND TOOL IS AN OPERATIONAL COORDINATION  
STRATEGY THAT CALLS FOR THE PHASED DEPLOYMENT OF  
PERSONNEL TO MATCH THE PRIORITIES I HAVE OUTLINED HERE  
THIS MORNING. THE GOVERNMENT OF SWEDEN HAS MADE A  
SIGNIFICANT AND TIMELY CONTRIBUTION TO THIS PROCESS BY  
DEPLOYING A SELF-SUSTAINED TEAM OF 12 PERSONS FROM THE  
SWEDISH RESCUE SERVICES AGENCY TO SUPPORT THE  
COORDINATION ACTIVITIES OF THE UN RWANDA EMERGENCY  
OFFICE (UNREO). ADDITIONALLY, LIAISON OFFICERS FROM  
BOTH UNAMIR AND THE AMERICAN FORCE IN KIGALI HAVE BEEN  
ASSIGNED TO UNREO.

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PAGE 01 GENEVA 06705 07 OF 07 021735Z  
ACTION SS-00

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SSO-00	STR-01	TRSE-00	T-00
	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00

/073W

Current Class: UNCLASSIFIED

Page: 16

UNCLASSIFIED



UNCLASSIFIED

Page: 17

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Channel: n/a

-----637B15 021735Z /38

O 021731Z AUG 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2022  
INFO AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//  
AMEMBASSY ADDIS ABABA  
AMEMBASSY PARIS  
AMEMBASSY LONDON  
AMEMBASSY BRUSSELS  
USEU BRUSSELS  
AMEMBASSY ROME  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//

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UNCLASSIFIED

PAGE 02 GENEVA 06705 07 OF 07 021735Z  
HQ JTF PP NAPLES IT//POLAD//  
CINCUSAREUR HEIDELBERG GE//AEAGE-0//  
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//  
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//  
COMSOCEUR VAIHINGEN GE  
USCINCCENT MACDILL AFB FL//CCJ3//  
CINCUSACOM NORFOLK VA  
USCINTRANS SCOTT AFB IL  
DLA CAMERON STA VA

UNCLAS SECTION 07 OF 07 GENEVA 06705

STATE FOR G, PRM, IO, AF, DRL, PM  
PASS AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, PREL, PHUM, MOPS, MASS, RAID, AORC, RW CG UN  
SUBJ: MGRW02: UN/DHA PLEDGING CONFERENCE ON RWANDA --

- I WILL MAKE ON COMMENT ON THE IMPLEMENTATION OF  
THE COORDINATION STRATEGY. THE GOVERNMENT OF RWANDA HAS

Current Class: UNCLASSIFIED

Page: 17

UNCLASSIFIED

UNCLASSIFIED

Page: 18

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Channel: n/a

ASSURED US THAT HUMANITARIAN ASSISTANCE ORGANIZATIONS  
WILL BE ALLOWED ACCESS TO ALL POPULATIONS IN NEED  
THROUGHOUT THE COUNTRY. IT IS A WELCOME ASSURANCE, BUT  
WITHOUT FOLLOW-THROUGH AT LOCAL LEVELS IT IS  
INADEQUATE. IN RESPONSE TO OUR CONCERNS, THE GOVERNMENT

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PAGE 03 GENEVA 06705 07 OF 07 021735Z  
HAS AGREED TO ESTABLISH FOCAL POINTS FOR THE  
HUMANITARIAN COMMUNITY ON ISSUES OF SECURITY AND GENERAL  
OPERATING CLEARANCE. THESE ARE PREREQUISITES FOR  
SUCCESSFUL INTERNATIONAL INVOLVEMENT.

- YOUR EXCELLENCIES, LADIES AND GENTLEMEN
- I HOPE I HAVE BEEN ABLE TO CLARIFY THE PICTURE

RMA :  
SOMEWHAT. AS I TOLD YOU AT THE BEGINNING OF MY  
STATEMENT THE CURRENT SITUATION IS EXTREMELY COMPLEX.  
THE EFFECTIVENESS OF OUR INTERVENTION DEPENDS UPON OUR  
ABILITY TO NAIL DOWN THE LONG LIST OF ISSUES I HAVE  
DISCUSSED THIS MORNING. IN ORDER TO HIT THIS MOVING  
TARGET WE MUST MAINTAIN CURRENT MOMENTUM. MORE TO THE  
POINT, THERE IS CLEARLY A CORRELATION BETWEEN THE SPEED  
OF OUR RESPONSE AND THE CONTAINMENT OF THIS EMERGENCY.  
IT IS NOT TOO LATE TO SPEAK OF PREVENTION.

- THE INCREASE IN THE PRICE TAG FOR THE UN  
CONSOLIDATED APPEAL IS SYMBOLIC OF THE FLUIDITY OF THE  
SITUATION WE FACE. OVER THE COURSE OF THREE DAYS IN  
MID-JULY THE TOTAL OF NEEDS ELABORATED IN THE APPEAL  
INCREASED BY NEARLY TWO HUNDRED MILLION DOLLARS,  
FOLLOWING REFUGEE FLOWS INTO GOMA.

- ATTENDANCE HERE TODAY IS INDICATIVE OF THE  
INTERNATIONAL PRIORITY GIVEN THE EMERGENCY IN RWANDA.  
PUBLIC SENSITIZATION TO THE CRISIS HAS BEEN  
UNPRECEDENTED. WE ARE NOT YET AT THE POINT, HOWEVER,  
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 GENEVA 06705 07 OF 07 021735Z  
WHERE THIS LEVEL OF SENSITIZATION IS REFLECTED IN  
CONTRIBUTIONS TO ORGANIZATIONS APPEALING FOR FUNDS.  
THERE ARE STILL VERY REAL LIFE-SAVING NEEDS THAT WE WILL

Current Class: UNCLASSIFIED

Page: 18

UNCLASSIFIED

UNCLASSIFIED

Current Class: UNCLASSIFIED  
Current Handling: n/a  
Document Number: 1994GENEVA06705

Page: 19

Channel: n/a

NOT BE MET UNLESS FURTHER CONTRIBUTIONS ARE RECEIVED. I  
URGE YOU TO RESPOND.

- THANK YOU. END TEXT.

3. MINIMIZE CONSIDERED. SPIEGEL

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Current Class: UNCLASSIFIED

Page: 19

UNCLASSIFIED